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National Development Plan

Implementation Strategy and Reports

1965

# First year Progress Report on the Implementation of the Five-year Development Plan (Public Sector), 1964-1965

The United Republic of Tanzania

Ministry of Finance

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THE UNITED REPUBLIC OF TANZANIA

## First Year Progress Report

on the Implementation of

the Five-Year Development Plan (Public Sector)

1st July, 1964 to 30th June, 1965



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## INVESTMENT EXPENDITURE BY CENTRAL GOVERNMENT ON THE FIVE-YEAR PLAN

#### 1st July, 1964 to 30th June, 1965

The Five-Year Plan is now a year old. It started very slowly but gathered some appreciable momentum during the latter part of the 1964/65 financial year. There were several reasons for the slow start.

- 2. First and foremost was the fact that the Plan was launched when there were no adequate funds to give it a vigorous start. Besides inevitable initial delays in negotiating and securing foreign financial assistance, there was lack of adequate domestic funds which would have enabled a significant number of projects to start.
- 3. Secondly, some projects could not start at all because the required skilled personnel was not available to man them. In other cases projects did not start according to schedule because of delays in the preparation of designs and contract documents due to shortage of qualified staff.
- 4. Underlying the above bottlenecks was the fact that the Five-Year Plan posed a new challenge—both technical and administrative. It called for a new approach to economic development. Ministries had to adjust themselves to this new challenge and this adjustment took a few months before it was achieved.

#### 1964/65 PLAN GOALS

5. The Plan had envisaged an investment expenditure by Central Government of £17.2 million by the end of the first year. However, only £11.0 million had been invested by the end of June, 1965. This constitutes a shortfall of £6.2 million of the 1964/65 Plan target. Moreover, £2.3 million of the £11.0 million realized total investment was expenditure on non-Plan projects. That means that investment on Plan projects amounted to only £8.7 million or 50.6 per cent of the projected Central Government investment expenditure during the first year of the Plan.

#### BOTTLENECKS IN PLAN IMPLEMENTATION

- 6. Financial bottlenecks.—The problem of funds as the main bottleneck on Plan implementation can be observed from column (c) on table II. There were only a few ministries which managed to secure more than 50 per cent of their expected development funds for the first year of the Plan. In fact, three of the ministries (Mincom, Maelezo, Locgov) that exceeded the 50 per cent mark got some funds from sources other than the Treasury.
- 7. One of the reasons that contributed to the big shortfall in development funds was the unexpected increase in recurrent expenditure of about £3 million arising from the implementation of the Five-Year Plan projects as well as increased expenditures on social services, defence, maintenance of law and order and the servicing of the national debt.

1

#### DEVELOPMENT BUDGET FINANCING

| Foreign aid (borrowing)  | and gr | ants) | **** | <br>£m.<br>3.80 |
|--------------------------|--------|-------|------|-----------------|
| Domestic borrowing       |        |       | ***  | <br>·87         |
| Previous year's          |        |       |      | <br>.76         |
| From recurrent budget    |        | ***   |      | <br>2.40        |
| Tax reserve certificates |        |       |      | <br>.10         |
| Treasury borrowing       |        |       | ***  | <br>2.88        |
| Investment redeemed      |        |       |      | <br>.06         |
|                          |        |       |      |                 |
|                          |        |       |      | 10.87           |
|                          |        |       |      |                 |

- 8. According to the 1964/65 development estimates, a total of £22.8 million was expected to come from various sources. The table above shows that only £10.87 million was in fact raised for development expenditure. If there had not been an increase in recurrent expenditure, £3 million would have been saved for development purposes—thereby raising the development revenue figure to £13.87 million.
- 9. It is very much hoped that the recent drive to raise more domestic savings as well as increased efforts to secure more foreign assistance will enable us to do much better in the future and make up for the lag in Plan implementation which was caused by initial bottlenecks.
- 10. Experience in the past year has also shown that there is an immediate need for establishing a sound system of project financing in order to obviate the dangers of random project financing. The Directorate is, therefore, currently engaged in the task of trying to establish a national project priority list which, it is hoped, will provide some guidance in all future allocation of either local or foreign resources to the various projects envisaged in the Plan.

#### MANPOWER BOTTLENECK

- 11. The expansion of secondary school plant, output and expansion of the numbers entering high education were met and in several cases exceeded, the goals for the first year of the Plan. However, the immediate bottleneck with the most adverse impact on plan implementation was that of the recruitment of overseas talent to fill specialized professional posts.
- 12. The plan called for centralized responsibility for recruitment and a greatly expanded recruitment programme including the establishment of a Tanzania overseas recruitment office. At the beginning of the Plan year there were 154 vacant posts cleared by the Civil Service Commission for overseas recruitment. Only about 75 individuals were recruited and these were offset by about 75 new vacancies. Thus, not only did the effort fall short by about 50 per cent of filling existing vacancies, but also *none* of the additional posts called for to carry out the plan were cleared for overseas recruitment. Neither the Overseas Recruitment Office (which did not materialize) nor the Recruitment programme achieved Plan goals.
- 13. Examination was made of the extent to which individuals now working in specialized professional posts were utilizing their scarce professional skills. Owing to a number of causes (faulty organization, insufficiency of sub-professional staff, defective administration, etc.) it was discovered that many specialized professionals spent only a limited portion of their time performing truly professional tasks and a major portion in paper work, administrative chores and sub-professional tasks. This kind of bottleneck is being attacked vigorously by Central Establishments and it is expected that very substantial improvements will be evident during the second year of the plan period. It is of very great importance to make sure that our scarce professional manpower is directed and encouraged to remain in the right professions.

#### STRUCTURE OF MINISTERIAL INVESTMENT EXPENDITURE

14. The breakdown of ministerial development expenditure during the first year of the Plan is shown in the table below:—

| Minist       | ry     |     |               | *   |       |     | Share of Capital Expenditure according to 1964/65 Plan Provision Per cent |     | Share of<br>Actual<br>Expenditure<br>1964/65<br>Per cent |
|--------------|--------|-----|---------------|-----|-------|-----|---|-----|--|
|              |        |     |               |     |       |     | (1)   |     | (2)  |
| Comworks     | 1      |     | Caraca Caraca |     |       |     | 29.6  |     | 26.5   |
| Impower      |        |     |               |     |       |     | 15.8  |     | 6.8  |
| Education    |        |     |               |     |       |     | 14.3  |     | 17.2   |
| Landsurvey   |        |     |               |     |       |     | 11.7  |     | 16.7   |
| Husbandry    |        |     |               |     |       | ••• | 7.5   |     | 5.7  |
| Mincom       |        |     |               | 242 | 444   |     | 6.6   |     | 5.4  |
| Locgov       | ***    | *** | 54/464        | *** | ***   |     | 5.7   | *** | 9.3  |
| Home         | ***    | *** | (4.4.4        | *** | ***   | *** | 3.4   | *** | 2.7  |
| Codevmin     | ***    | *** |               | *** | ***   | *** | 2.3   | *** | 0.9  |
| Healthmin    | 747    | *** | ***           |     | ***   | *** | 1.3   |     | 0.7  |
| Labourmin    |        | *** |               | *** | ***   |     | 0.7   | *** | 0.2  |
| Maelezo      |        |     |               | *** | ***   |     | 0.5   |     | 6.5  |
| Justice and. | Judici | ary | 1000          |     | ***   | *** | 0.5   | *** | 0.4  |
| Makamu       |        |     | ***           |     | ***   | *** | 0.1   |     | 1.0  |
|              |        |     |               |     | TOTAL | *** | 100.0   | ••• | 100.0  |

- 15. While the Plan's 1964/65 financial provision for Makamu was only £22,910 they accounted for a total expenditure of £113,879 in the first year of the Plan. The reason was that Makamu's expenditure figure included a sum of £106,666 spent under vote 820 serial 968 (i.e. expenditure on Defence and National Service) which was not included in Volume II of the Five-Year Plan and therefore cannot be regarded as part of Makamu's 1964/65 Plan provision.
- 16. Landsurvey and Education were very lucky. They were the only two ministries which managed to secure development funds that approached their respective 1964/65 Plan provision goals. Respectively, they secured 99.9 and 88.2 per cent of their projected financial figures. Hence, these ministries' respective share of actual expenditure during the first year of the Plan appears bigger when compared to those of other ministries.
- 17. While Maelezo's 1964/65 Plan provision was only £642,000 they achieved a total expenditure of £715,152. This is because they were able to credit £153,652 from N.D.C. for expenditure on their development programmes. They also received and spent £550,000 on the Dar es Salaam Hotel Project which was not part of the Five-Year Plan.
- 18. Locgov's investment expenditure included £456,272 which was raised in rents by the National Housing Corporation.
- 19. On the whole, performance during the first year of the Plan was encouraging especially in view of the fact that most of the development funds were made available during the second half of the year. As can be seen from table 2, 89 per cent of the funds issued by Treasury and other sources were actually expended. This is an indication that if more funds had been available early in the year more progress would have been achieved.

| The stude.   | 1964/65 Plan<br>Provision<br>incl. 3-Y.P.<br>carry over | Actual<br>Expenditure<br>as at<br>30.6.1965 |
|--|---|---|
| 1. MINISTRY OF AGRICULTURE, FORESTS AND WILDLIFE   | £   | £   |
| Total Investment by Husbandry in Projects other than those in the  |   | or mile                                     |
| Five-Year Plan   |   | 186,241*                                    |
| Section I—Crop Husbandry: Agric. 11 Bird and Vermin Control  | 16,500  | 3,667<br>14                                 |
| 12 Food Storage and Inspection   | 7,000<br>10,000   | 26<br>13,277                                |
| 14 Cattle and Coconut Schemes  | 4,000<br>2,300  | -   |
| 13 Traditional Hilgation Advisory Service  | 39,800  | 16 094                                      |
| Section II—Animal Husbandry and Veterinary Services:   | 37,000  | 16,984                                      |
| Agric. 21 Dairy Plants   | 60,000  | 106   |
| 22 Poultry Breeding Unit and Distribution Centres 23 Control of Tickborne Diseases   | 2,500<br>100,000  | 186<br>122                                  |
| 24 Control of Other Animal Diseases  | 12,000<br>107,575                                       | 48,059<br>—                                 |
| 26 Abattoirs   | 20,000 50,000   | 11  |
| 28 Livestock Improvements  | 33,500  | 3,843                                       |
|  | 385,575   | 52,221                                      |
| Section III—State Agricultural Ventures:   |   |   |
| Agric. 31 Ranches  | 156,000<br>49,000                                       | 39,050<br>3,727                             |
| 33 State Farms   | بالموالية   | Tuning To                                   |
|  | 205,000   | 42,777                                      |
| Section IV—Masailand Development:  Agric. 41 Grazing Research  | 15,000  | the bolisting                               |
| 42 Ecological Survey and Disease Control 43 Range Management and Water Supplies  | 14,000  | 7,382                                       |
| The property of the same of the same that the same the same  | 29,000  | 7,382                                       |
| Section V—Fisheries:   |   |   |
| Agric. 51 Fisheries Extension  | 14,500  | 1,130                                       |
| Section VI—Forestry: Agric. 61 Management of Catchment Forests   | 10,600  |   |
| 62 Planting Fine Timbers   | 25,942<br>139,715                                       | } 129,793                                   |
| 64 Development of Timber Resources   | 22,377  | 125,755                                     |
| 66 Beekeeping Extensions   |   |   |
|  | 198,634   | 129,793                                     |
| Section VII—Game and National Parks:   | 26,000  | DINK BUK                                    |
| Agric. 71 Game 72 Improvement and Development of National Parks  | 26,000<br>30,000  | 30,000                                      |
| 73 Ngorongoro Conservation Area  | 62,950  | 9,210                                       |
| and the state of t | 118,950   | 39,210                                      |

<sup>\*</sup>For detailed breakdown see page 5.

| San Are                    | mercon para<br>management<br>of the band<br>management   | 1964/65 Plan<br>Provision<br>incl. 3-Y.P.<br>carry over | Actual<br>Expenditure<br>as at<br>30.6.1965 |
|----------------------------|--|---|---|
| 112                        |  | £   | £   |
| 1. MINI                    | STRY OF AGRICULTURE, FORESTS AND WILDLIFE (contd.)   | and some  | som to                                      |
|                            | II—Research and Training: 81 Veterinary and Fisheries Research   | 6,600   | 3,487                                       |
| Agric.                     | 82 Research Centres  | 68,400<br>10,275  | 16,075*                                     |
|                            | 83 Training for Assistant Field Officers 84 Hides and Skins Training   | 9,895   |   |
|                            | 85 Farmers' Training Centres 86 Forestry Research  | 190,000<br>12,171                                       | 121,947<br>1,015                            |
|                            | 87 Forestry Training   | due to the  |   |
|                            |  | 297,341   | 142,524                                     |
| Section IX                 | .—Information, Publicity and Unallocated:  |   |   |
|                            | 91 Information and Publicity 92 Unallocated  | 13,700  | 4,784                                       |
|                            | 22 Onacionates   | 13,700  | 4,786                                       |
|                            | And the state of t | 13,700  | 4,700                                       |
| Five-Year                  |  |   |   |
| S.                         | erial No. 825-05 Expansion of Staff and Ancillary Services   |   | 89,854                                      |
|                            | 825–07 Drought Animal Centres 825–09 Tea Growing   |   | 1,473<br>3,591                              |
|                            | 825–10 Grazing System 825–11 Plantation Crops  | Land 1  | 2,003<br>6,326                              |
|                            | 825-13 Control of Sudan Dioch  |   | 546<br>2,300                                |
|                            | 825-16 Agricultural Research Scheme  |   | 47,022                                      |
|                            | 825-50 Mixed Farming Schemes 873-04 Agricultural College   |   | 1,892<br>28,499                             |
|                            | 973–15 Produce Inspection  | W W W W   | 2,735                                       |
|                            | 100,000  |   | 186,241                                     |
|                            | Total for Ministry of Agriculture, Forests and Wildlife  | 1,302,500   | 623,048                                     |
|                            | Funds issued for Investment to Husbandry as of 30th June, 1965   | Mark Te   | 983,313                                     |
| 2. MINIST                  | RY OF LANDS, SETTLEMENT AND WATER DEVELOPMENT  | And the state of  |   |
| Total Investi<br>Five-Year | ment by Landsurvey in Projects other than those in the Plan  | and and a second  | 50*   |
|                            | -Land Use: vey 11 Site Clearance and Servicing   | 33,600  | 25,174                                      |
|                            | 12 Road Construction in High Density Areas 13 Squatter Removal and Resettlement  | 10,400<br>130,000                                       | 9,180<br>88,044                             |
|                            | 14 Surveys and Mapping   | 52,000  | 26,500                                      |
|                            |  | 266,000   | 148,898                                     |
|                            |  |   |   |

<sup>\*</sup>Expenditure by Comworks.

| Table 1 EAF ENDITORE ON THE FIVE-TEAR FEA  | -conta.  |  |
|--|--|--|
| Section (Section 1)  - problem of the profit  Linear Part   Section 1)  Control of the profit  Control of the prof | 1964/65 Plan<br>Provision<br>incl. 3-Y.P.<br>carry over            | Actual<br>Expenditure<br>as at<br>30.6.1965              |
|  | £  | £  |
| 2. Ministry of Lands, Settlement and Water Development (contd.)  | ment in ver  | gents at   |
| Section II—Settlements:  Landsurvey 21 Expansion of Tobacco Settlement Schemes 22 Expansion of Mixed Farming Settlement Schemes 23 Development of Irrigation Settlement Schemes 24 Expansion of Ranching Settlement 25 Detailed Surveys of Settlement Schemes 26 Development of Dry Farming Settlement Schemes 27 Expansion of Headquarters Operational Facilities   | 31,000<br>30,000<br>40,000<br>6,000<br>27,500<br>355,000<br>45,000 | 504,331  |
|  | 534,500  | 504,331  |
| Section III—River Basin Development:  Landsurvey 31 Kilombero Valley Development   | 200,000<br>50,000<br>200,000<br>70,000<br>25,000<br>545,000        | 20,000<br>15,000<br>690,000<br>7,000<br>2,000<br>11,000  |
| Section IV—Rural Water Development:  Landsurvey 41 Rural Water Supply Surveys and Investigations  42 Rural Water Supply Development  43 Village Irrigation  44 Expansion of Regional Organization and Investigation Facilities  45 Water Control—General  46 Ismani Water Supply   | 100,000<br>150,000<br>45,000<br>100,000<br>75,000<br>202,000       | 117,600<br>212,550<br>8,000<br>25,000<br>75,900<br>2,500 |
|  | 672,000  | 441,550  |
| Section V—Research Training and Unallocated:  Landsurvey 51 Training Centres   | 50,000   | =  |
|  | 50,000   | NIL  |
| Total for Ministry of Lands, Settlement and Water Development  | 2,027,500  | 1,839,829  |
| Funds issued for Investment to Landsurvey as of 30th June, 1965  | and place  | 2,026,274  |
| 3. MINISTRY OF COMMERCE AND CO-OPERATIVES  | Total I d  |  |
| Section I—Ministerial Programmes:  Mincom 11 International Co-operative College, Moshi  12 Business Training Institutes  | 70,000<br>8,000  | 1,460<br>19,680<br>10,677                                |
| 13 Co-operative Field Offices  | 10,000   | 10,077   |

| TABLET EAR ENDITORE ON THE PIVE-TEAR   |   |   |
|--|---|---|
|  | 1964/65 Plan<br>Provision<br>incl. 3-Y.P.<br>carry over | Actual<br>Expenditure<br>as at<br>30.6.1965 |
|  | £   | £   |
| 3. MINISTRY OF COMMERCE AND CO-OPERATIVES (contd.)   | S THE PARTY   | 11770                                       |
| 22 Crop Husbandry  | 320,000<br>310,000<br>350,000<br>10,000<br>60,000       | 176,000<br>293,105<br>96,750                |
|  | 1,050,000   | 565,855(a)                                  |
| Total for Ministry of Commerce and Co-operatives .   | 1,138,000   | 597,672                                     |
| Funds issued for Investment to Mincom as a 30th June, 1965   | of  | 48,447                                      |
| 4. MINISTRY OF INDUSTRIES, MINERAL RESOURCES AND POWER   |   |   |
| Total Investment by Impower in Projects other than those in the Five Year Plan   | e-<br>  | 21,774                                      |
| 12 Mining and Geological Surveys   | 25,000<br>60,200<br>16,000                              | 23,240<br>64,000( <i>b</i> )                |
|  | 101,200   | 87,240                                      |
| 22 Kilimanjaro and Arusha Power Supplies   | es 560,000  | 134,547*                                    |
| The state of the s | 560,000   | 134,547                                     |
| 32 Manufacturing Industry:  Metal Products Textiles and Clothing Building Materials Chemicals Sisal, Paper and Pulp Mill Contingencies and Reserves  33 Mining and Quarrying 34 Tourism 35 Transport, Unallocated  | 2,063,200   | 510,000                                     |
|  | 2,063,200   | 510,000                                     |
| Total for Ministry of Industries, Minera Resources and Power   | 2,724,200   | 753,561                                     |
| Funds issued for Investment to Impower as of 30th June, 1965   | of<br>  | 596,938                                     |

<sup>(</sup>a) Funds released by N.D.C.A. Holland and U.K. \*Tanesco contribution.
(b) Funds released by Tanesco and Williamson Diamonds Ltd.

| COLUMN CONTRACTOR CONT | 1964/65 Plan<br>Provision<br>incl. 3-Y.P.<br>carry over                 | Actual<br>Expenditure<br>as at<br>30.6.1965 |
|--|---|---|
|  | £   | £   |
| 5. Ministry of Information and Tourism   |   |   |
| Total Investment by Maelezo in Projects other than those in the Five-<br>Year Plan—Hotel Project   | THE PERSON NAMED IN   | 706,652                                     |
| Section I—Information and Broadcasting:  Maelezo 11 Broadcasting 12 Information Services   | 15,000<br>40,000  | } 8,500                                     |
|  | 55,000  | 8,500                                       |
| Continue of the second  | STAN LOUIS  |   |
| Section II—Tourism: Maelezo 21 Roads, Landing Grounds and Water Supplies   | 37,000  | - 141                                       |
| Total for Ministry of Information and Tourism  | 92,000  | 715,152(a)                                  |
| Funds issued for Investment to Maelezo as of 30th June, 1965   |   | 561,500                                     |
|  |   |   |
| 6. MINISTRY OF COMMUNICATIONS AND WORKS  | The second  | - Front and                                 |
| Total Investment by Comworks in Projects other than those in the Five-Year Plan  | THE REAL PROPERTY.  | 2,021,540                                   |
| Section I—Roads:  Comworks 11 Great North Route  | 200,000<br>490,000<br>7,500<br>100,000<br>185,000<br>565,000<br>632,000 | 744,492                                     |
|  | 3,179,500   | 744,492                                     |
| Section II—Aerodromes and Fire Services Equipment:  Comworks 31 P.W.D. Depots  Government Stores  Miscellaneous Works  Mechanical Workshops  New Government Offices Day es Salaam  | 206 000   | A2 52A                                      |
| New Government Offices, Dar es Salaam  New Regional Offices  New District Offices  Government Housing  Ministerial Housing  Parliament Building  | 286,000   | 43,534                                      |
|  | 286,000   | 43,534                                      |
| Section IV— Comworks 41 Urban Water Supplies   | 1,414,715   | 1,013,492                                   |

<sup>(</sup>a) Includes £153,652 contribution by N.D.C.

| Tomas Control State Control St | 1964/65 Plan<br>Provision<br>incl. 3-Y.P.<br>carry over | Actual<br>Expenditure<br>as at<br>30.6.1965 |
|--|---|---|
| 6. MINISTRY OF COMMUNICATIONS AND WORKS (contd.)   | £   | £   |
| Section V—   |   |   |
| Comworks 51 Lake Nyasa Services  |   | 1000 = -                                    |
|  | NIL   | NIL   |
| Total for Ministry of Communications and Works   | 5,114,615   | 2,917,312                                   |
| Funds issued for investment to Comworks as of 30th June, 1965  |   | 3,022,296                                   |
| 7. Ministry of Local Government  | -   |   |
| Total Investment by Locgov in Projects other than those in the Five-Year Plan  | The state of  | 90*   |
| Section I—Ministerial Programmes:  | and .   |   |
| Locgov 11 Drainage   | 25,000  | 16,000                                      |
| 13 Drainage and Sewerage Survey and Design 14 Development Loans to Urban Local Authorities   | 5,000   | 60,865                                      |
| 15 Development Grants to Local Authorities   | 90,000 50,000   | 89,495<br>830                               |
| 17 Town Planning Research  | 3,000   | -   |
| 18 Roof Loans Scheme   | 7,000   | 167240                                      |
| To its about the state of the s | 280,000   | 167,240                                     |
| Section II—National Housing Corporation:  Locgov 21 House Construction   | 500,000   | 831,272                                     |
| 22 Site Development  | 125,000<br>50,000                                       | 16,300                                      |
| 24 Roof Loans Scheme (Urban)   | 25,000  | 12,125                                      |
|  | 700,000   | 859,697                                     |
| Total for Ministry of Local Government ,   | 980,000   | 1,027,027(a)                                |
| Funds issued for investment to Locgov as of 30th June, 1965  |   | 707,873                                     |
| 8. MINISTRY OF COMMUNITY DEVELOPMENT AND   |   | Il you Leaf                                 |
| NATIONAL CULTURE  Total Investment by Codevmin in Projects other than those in   |   |   |
| the Five-Year Plan   | THE REAL PROPERTY.                                      | 4,612                                       |
| Section I—Community Development: Codevmin 11 Nation Building   | 120 500   |   |
| 12 Adult Education Training Facilities   | 120,500<br>191,000                                      | 91,501                                      |
|  | 311,500   | 91,501(b)                                   |

<sup>\*</sup>Expenditure by Comworks.

(a) Includes £456,272 raised in rent by N.H.C.

(b) Includes £79,701 spent by Comworks.

| A STATE OF THE PARTY OF THE PAR | a PSTAULANT<br>STATE OF STATE OF | 1964/65 Plan<br>Provision<br>incl. 3-Y.P.<br>carry over | Actual<br>Expenditure<br>as at<br>30.6.1965 |
|--|--|---|---|
| 8. 1   | MINISTRY OF COMMUNITY DEVELOPMENT AND NATIONAL CULTURE (contd.)  | £   | £   |
|  | National Culture:  21 Museums and Antiquities  22 National Stadium  23 Art Institute   | 10,090<br>5,000<br>—                                    |   |
|  |  | 15,090  | NIL   |
|  | -Probation and Welfare Services: 31 Probation Services 32 Welfare Centres  | 9,000<br>60,000   | <u> </u>                                    |
|  |  | 69,000  | NIL   |
|  | Total for Ministry of Community Development and National Culture   | 395,590   | 96,113                                      |
|  | Funds issued for investment to Codevmin as of 30th June, 1965  |   | 146,401                                     |
|  | 9. MINISTRY OF LABOUR  |   |   |
| Labourmin  | 01 Labour Offices and Employment Exchanges 02 Social Security 03 Promotion of Productivity   | 48,300<br>60,000<br>18,000                              | 3,500<br>4,500<br>18,000                    |
|  | and the second   | 126,300   | 26,000(a)                                   |
|  | Funds issued to Labourmin for investment as of 30th June, 1965   | ole Control   | 21,500                                      |
|  | 10. MINISTRY OF EDUCATION  |   |   |
| Total Investmenthe Five-Yea  | ent by Education in Projects other than those in r Plan  |   | 539,984                                     |
|  | econdary Education: 11 Provision of Forms 1 to 4 12 Provision of Forms 5 to 6  | } 957,000   | 222,537                                     |
|  | (10)   | 957,000   | 222,537                                     |
|  | Technical Education: 21 Technical College, Dar es Salaam 22 New Technical College  | na impata   | 0   |
|  | 23 Craft Training Centres  | 35,000  | Series and                                  |
|  | Contract of the Contract of th   | 35,000  | NIL   |
| Section III—<br>Education  | Higher Education: 31 University College, Dar es Salaam 32 Extra-mural Studies  | 690,000<br>10,000                                       | 940,000                                     |
|  | NAVE OF THE PERSON NAVE OF THE P   | 700,000   | 940,000                                     |
|  |  |   | 1   |

<sup>(</sup>a) Includes £4,500 contribution by National Provident Fund.

| To the control of the | 1964/65 Plan<br>Provision<br>incl. 3-Y.P.<br>carry over | Actual<br>Expenditure<br>as at<br>30.6.1965 |
|--|---|---|
|  | £   | £   |
| 10. MINISTRY OF EDUCATION (contd.)   |   | The same of                                 |
| Section IV—Primary Education:  Education 41 Conversion to 7-year System 42 Completion of Projects under way 43 Replacement of Grade C by Grade A Teachers 44 Opening of New Standards  | 340,000   | 79,520                                      |
|  | 340,000   | 79,520                                      |
| Section V—Training of Teachers: Education 51 Teachers College  | 400,000   | 115,000                                     |
| Section VI—Public Library Service: Education 61 Public Libraries   | 35,000  | NIL   |
| Total for Ministry of Education  | 2,467,000   | 1,896,878                                   |
| Funds issued for investment to Education as of 30th June, 1965   | CaclusyE  | 2,177,234                                   |
| 11. MINISTRY OF HEALTH   |   |   |
| Total Investment by Healthmin in Projects other than those in the Five-Year Plan   |   | 55,391*                                     |
| Section I—Health Centres:  Healthmin 11 Rural Health Centres  12 Urban Health Centres  | 25,000  | =   |
|  | 25,000  | NIL   |
| Section II—Hospital Services:  Healthmin 21 Consultant Hospital Beds  22 General Hospital Beds  23 Maternity Beds  | 154,600   | 3,000<br>12,000                             |
| 24 Pyschiatric Beds  | 20,000<br>22,400  | 2,000                                       |
|  | 197,000   | 17,000                                      |
| Section II—Medical Training Facilities: Healthmin 31 Medical School  | NIL   | 1,264*                                      |
| Total for Ministry of Health   | 222,000   | 73,655                                      |
| Funds issued for investment to Healthmin as of 30th June, 1965   |   | 123,247                                     |
| 12. MINISTRY OF HOME AFFAIRS  Total Investment by Home in Projects other than those in the   |   |   |
| Five-Year Plan   |   | 237,912*                                    |

<sup>\*</sup>Expenditure by Comworks.

| Tuesd<br>Section 1 |  | 1964/65 Plan<br>Provision<br>incl. 3-Y.P.<br>carry over | Actual<br>Expenditure<br>as at<br>30.6.1965 |
|--------------------|--|---|---|
|                    | 12 Managary of House Assume (cont.)  | £   | £   |
| Castian I          | 12. MINISTRY OF HOME AFFAIRS (contd.)  | THE MAN   |   |
| Section I—<br>Home | 11 Dar es Salaam Marine Unit and Swimming Pool   | ) = = = =   | 537*  |
|                    | 12 Air Wing Establishment  |   | -   |
|                    | 14 Police Headquarters   | } 387,150   | -   |
|                    | 15 Police Stations and Quarters  |   |   |
| TEC. 19            | 17 Police Equipment  | J   |   |
|                    |  | 387,150   | 537   |
| Section II—        |  | ELEVILLE OF   |   |
| Home 2             | 21 Prison Staff Quarters and Workshops 22 Building Improvements  |   | 19,400                                      |
| 2                  | 23 Building Replacements   | 205,130   | 13,467<br>15,988                            |
|                    | 24 Mobile Prisons  | ]   | 9,970                                       |
|                    |  | 205,130   | 58,825                                      |
|                    | Total for Ministry of Home Affairs   | 592,280   | 297,274                                     |
|                    | Funds issued for investment to Home as of 30th June, 1965  | Par 1   | 366,677                                     |
|                    | 13. MINISTRY OF JUSTICE AND JUDICIARY  | THE PARTY OF  | Formit and                                  |
| Justice            | 11 Justice   | 73,900  | 40,754                                      |
|                    | Total for Ministry of Justice and Judiciary  | 73,900  | 40,754                                      |
|                    | Funds issued for investment to Justice as of 30th June, 1965   |   | 51,276                                      |
|                    | 4. Office of the Second Vice-President   |   |   |
|                    | nent by Makamu in Projects other than those in the Five-<br>ncluding Defence and National Service                        | negative in   | 111,879(a)                                  |
| Makamu             | 01 National Archives Building and Vehicles for<br>Regional Administration and National Archives<br>02 Government Printer | 22,910  | 2,000                                       |
|                    |  | 22,910  | 2,000                                       |
|                    | Total for Office of the Second Vice-President  | 22,910(b)   | 113,879                                     |
|                    | Funds issued for investment to Makamu as of 30th June, 1965  |   | 165,131                                     |
|                    | Grand Total  | £17,278,795   | £11,018,154                                 |
|                    | Total Funds issued for investment to all Ministries as of 30th June, 1965 (subject to amendment)                         |   | £11,305,010†                                |

<sup>\*</sup>Expenditure by Comworks.

<sup>†</sup>Includes £43,070 provision to External Affairs under Vote 805 and £263,833 provision to Defence and National Service under Vote 875.

<sup>(</sup>a) Includes Expenditure of £106,666 by Comworks on Defence and National Service. (b) Excludes Defence Provision.

|             | MINIST | RY  |       |   | Capital<br>Budget<br>Estimates<br>1964/65 | 1964/65 Plan<br>Provision<br>including<br>3-year carry<br>over<br>(b) | 12 Months<br>Funds made<br>available<br>(c) | 12 Months<br>actual<br>Expenditure<br>(d) | (c) as a percentage of (a) | (c) as a percentage of (b) | (d) as a percentage of (b) | (d) as a percentage of (c) |
|-------------|--------|-----|-------|---|---|---|---|---|----------------------------|----------------------------|----------------------------|----------------------------|
| Husbandry   |        |     |       |   | 2,965,048                                 | 1,302,500   | 983,313                                     | 623,048                                   | 33.1                       | 75.5                       | 47.8                       | 63.4                       |
| Landsurvey  |        |     |       |   | 2,712,015                                 | 2,027,500   | 2,026,274                                   | 1,839,829                                 | 74.7                       | 99.9                       | 98.7                       | 91.1                       |
| Mincom      |        |     |       |   | 1,196,020(1)                              | 1,138,000   | 614,302(a)                                  | 597,672                                   | 51.3                       | 53.9                       | 52.5                       | 97.3                       |
| Impower     |        |     |       |   | 1,741,221                                 | 2,724,200   | 795,485(b)                                  | 753,561                                   | 45.6                       | 29.2                       | 27.6                       | 94.0                       |
| Maelezo     |        |     |       |   | 660,000(2)                                | 642,000(2)  | 715,152(d)                                  | 715,152                                   | 108-3                      | 111-3                      | 111.3                      | 100.0                      |
| Comworks    | ·      |     |       |   | 5,314,617                                 | 5,114,615   | 3,022,296                                   | 2,917,312                                 | 56.8                       | 59.0                       | 57.0                       | 96.5                       |
| Locgov      |        |     |       |   | 1,240,500                                 | 980,000   | 1,164,145(e)                                | 1,027,027                                 | 93.8                       | 118.7                      | 104.7                      | 88.2                       |
| Codevmin    |        |     |       |   | 572,463                                   | 395,590   | 146,401                                     | 96,113                                    | 25.5                       | 36.9                       | 24.3                       | 65.6                       |
| Labourmin   |        |     |       |   | 126,300                                   | 126,300   | 26,000(c)                                   | 26,000                                    | 20.5                       | 20.6                       | 20.6                       | 100.0                      |
| Education   |        | H 8 |       |   | 2,600,000                                 | 2,467,000   | 2,177,234                                   | 1,896,878                                 | 83.7                       | 88.2                       | 76.8                       | 87-1                       |
| Healthmin   |        |     |       |   | 386,916                                   | 222,000   | 123,247                                     | 73,655                                    | 31.8                       | 55.5                       | 33.2                       | 59.8                       |
| Home        | F 6    |     |       | T | 798,710                                   | 592,280   | 366,677                                     | 297,274                                   | 45.9                       | 61.9                       | 50.2                       | 81.0                       |
| Justice     |        | 5   |       |   | 104,397                                   | 73,900  | 51,276                                      | 40,754                                    | 49·1                       | 69.4                       | 55.1                       | 79.5                       |
| Makamu      |        |     |       |   | 471,239(3)                                | 22,910  | 165,131                                     | 113,879                                   | 35.0                       | 720.7                      | 497.0                      | 68.9                       |
| Carlo Santo | 3030   | TIL | Тотль |   | 20,889,446                                | 17,828,795  | 12,376,933                                  | 11,018,154                                | 59.2                       | 69.4                       | 61.8                       | 89.0                       |

(a) Includes £565,855 made available by N.D.C.A. Holland and U.K.
(b) Includes £134,547 contribution by Tanesco and £64,000 contribution by Williamson Diamonds Ltd. and Tanesco.
(c) Includes £4,500 contribution by National Provident Fund.
(d) Includes £153,652 contribution by N.D.C.
(e) Includes £456,272 raised in rent by N.H.C.

(1) Excludes £550,000 provided for the Hotel Project.
(2) Includes £550,000 originally provided to Mincom for the

Hotel Project.

(3) Excludes £630,320 provided for Defence and National Service under Vote 875.

### SOME PROJECTS THAT COULD NOT START ACCORDING TO SCHEDULE BECAUSE OF VARIOUS BOTTLENECKS

The study of the implementation of the Five-Year Plan during the year 1964/65 has revealed that most of the projects have been at one time or another confronted by various bottlenecks, i.e. financial, administrative, rising building costs, manpower problems, etc. These have considerably retarded the progress which could have been achieved in the implementation of the projects. On the other hand, it has been revealed that many projects which had been phased to begin in 1964/65 have not been able to start at all due to either one or a variety of these bottlenecks. The list that follows is not meant to be exhaustive, it only includes a few examples in each category. Besides, it will help in pointing out that inadequacy of finance, both foreign and local, has been the major constraint in our development programme.

On the whole, while lack of finance has affected all ministries, Comworks have indicated projects that could not be started due to lack of staff. On the other hand, rising building costs have hit hard building and construction projects especially under Comworks and Education. In the case of the former, many projects could not also start due to delays in finalizing designs. Finally, miscellaneous bottlenecks, e.g. delays in finalizing contracts, delays in acquiring land, etc., have also delayed the projects to a certain extent.

#### PROJECTS THAT COULD NOT START DUE TO LACK OF FUNDS

| Proje                | ect Co | ode  | 1964/65<br>Provision<br>£   | Expected<br>Source of<br>Finance                            |   |
|----------------------|--------|--|---|---|---|
| Landsurvey           |        | 1401<br>1404<br>1405<br>3101<br>4301-<br>4305<br>and<br>4307 | Geodetic Surveys Compilation of Tanganyika Atlas Air Survey Equipment Kilombero Valley Survey and Investigations Village Irrigation | 1,000<br>20,000<br>200,000<br>41,000                        | Local or foreign. Local or foreign. Foreign (German aid). Local or foreign. |
| Mincom               |        | 2302<br>2306<br>2401<br>2501-<br>2504                        | Co-operative Marketing of Tea Co-operative Retail Outlets Tailoring Societies  Office Requirements, Staff Quarters, etc  Total      | 268,000<br>10,000<br>165,000<br>10,000<br>60,000<br>245,000 | Local.<br>Local.<br>Local.  |
| Maelezo<br>Labourmin |        | 2101<br>0101-<br>6<br>1201-                                  | Tourist Roads  Labour Offices and Employment Exchanges  Sewerage Schemes—Moshi, Arusha,   | 96,500<br>15,000  | Local or foreign.   |
| Lecgov               | in.    | 1601   | Mwanza Local Government Training Centre, Mzumbe  Total  | 41,750<br>50,000<br>203,250                                 |   |

| Projec   | ct Code  | 1964/65<br>Provision<br>£   | Expected<br>Source of<br>Finance  |   |  |  |  |  |
|--|--|---|---|---|--|--|--|--|
| Codevmin   | 1242<br>1245<br>2101<br>2109<br>2200<br>3105<br>3201 | Moshi and Mbeya District Training Centres Kwimba District Training Centre Ulanga District Training Centre Kigoma Community Centre Tengeru Staff Training Centre Rungemba School Site Museums Morogoro Region Museum National Stadium, Dar es Salaam Moshi Probation Hostel Dar es Salaam Rehabilitation Centre. Dar es Salaam Children's Home | 12,500<br>12,500<br>11,000<br>60,000<br>28,000<br>2,090<br>7,000<br>5,000<br>2,500<br>21,000<br>6,000 |   |  |  |  |  |
|  |  | Total   | 192 590   |   |  |  |  |  |
| Home   | 2101<br>2303   | Prison Staff Quarters and Workshops Miscellaneous Replacements and Special Expenditure  |   | Local or foreign.  Local or foreign.                    |  |  |  |  |
|  |  | Total   | 47,580  |   |  |  |  |  |
| Comworks   |  | Bituminization of Segera-Chalinze  Makuyuni - Ngorongoro - Bariati - Mwanza-Arusha Link Road Feasi-   |   | Foreign.  |  |  |  |  |
|  | 2104<br>3101   | bility Survey Bukoba Aerodrome—Extension to and raising of runway P.W.D. Depots   | 15,000<br>15,000<br>12,000  | Local or foreign.  Local or foreign.  Local or foreign. |  |  |  |  |
|  |  | Total   | 342,000   | Zoom or rorogin   |  |  |  |  |
|  | PROTECTS T   | HAT COULD NOT START DUE TO SHOR   | TAGE OF M   | ANPOWER   |  |  |  |  |
| Comworks   | 1602   | Songea - Njombe - Wino - Kifanya  |   | ANTOWER   |  |  |  |  |
|  | 1301   | realignment Sigi River Bridge and Extension of Bitumen towards Kenya border   | 44,000<br>70,000  |   |  |  |  |  |
|  | 1702   | Nyakanga - Bunda - Mwanza—Complete Engineered Gravel Mwanza-Nyakanga bituminization of Mile 22 to Magu  | 140,000   |   |  |  |  |  |
|  | 1804   | Dar es Salaam-Kibiti—Extension of bitumen Mile 4 to Kibiti Mile 88  | 50,000  |   |  |  |  |  |
|  |  | Total   | 304,000   |   |  |  |  |  |
| Projects that could not Start due to Delays in Designs |  |   |   |   |  |  |  |  |
| Comworks   |  | Uganda border-Bukoba-Biharamulo—  |   |   |  |  |  |  |
|  | 1301   | Build Kyaka Bridge, bituminization of Uganda border-Bukoba Sigi River Bridge and extension of bitumen towards Kenya border  | 200,000 70,000  |   |  |  |  |  |

#### PROJECTS THAT COULD NOT START DUE TO DELAYS IN DESIGNS—contd.

| Project (  | Code           |   | 1964/65<br>Provision<br>£ | Expected<br>Source of<br>Finance                |  |  |
|--|----------------|---|---------------------------|---|--|--|
| Comworks   | . 1303         | Chalinze-Nanganga—Survey of new alignment   | 100,000                   |   |  |  |
|  | 1501           | alignment Taveta Junction-Segera—Bituminization of Mkumbara to Kisangiro                              | 100,000                   |   |  |  |
|  | 1702           | Nyakanga-Bunda-Mwanza—<br>Complete Engineered Gravel<br>Mwanza-Nyakanga, bituminization               | THE STATE OF              |   |  |  |
|  | 1705           | of Mile 22 to Magu  | 140,000                   |   |  |  |
|  | 1705           | Kenya border-Musoma—<br>Engineered gravel, Musoma to  |                           |   |  |  |
|  |                | Mile 20—Drainage Mile 20 to Kenya border  |                           |   |  |  |
|  |                | Total   | 730,000                   |   |  |  |
| PROJECTS THAT COULD NOT START DUE TO OTHER MISCELLANEOUS BOTTLENECKS |                |   |                           |   |  |  |
| Landsurvey .   | 1101-<br>1301  | Site Clearance and Servicing road construction in High Density  | No. of Concession,        | Bottlenecks                                     |  |  |
|  |                | Areas, Squatter Removal and Re-settlement   | 174 400                   | Delays in finalizing contract.                  |  |  |
| Impower .  | Vote N<br>865- | No.   |                           |   |  |  |
| Codevmin   | 1203<br>3205   | Cottage Industries Development Morogoro District Training Centre Masasi Training Centre for the Blind | 12,500                    | Lack of Plot.<br>Lack of Plot.<br>Lack of Plot. |  |  |

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